## Statement of the delegation of Ukraine at the Working Session 13 «Rule of law II, including: right to a fair trial, independence of the judiciary, democratic law-making» of 2017 Human Dimension Implementation Meeting

#### Mr. Moderator,

Ukrainian society shows strong demand for the accessible, transparent and modern justice. The main aim of the Constitutional Reform in the area of justice is to strengthen the independence of judges in Ukraine. Political influence of the President and the Parliament on the decisions of appointment and dismissal of judges has been eliminated. All these decisions now are held by the main bodies of the judiciary – the High Qualification Commission of Judges and the High Council of Justice. The recent amendments to the Ukrainian legislation established the leading role of the Supreme Court within the judicial system of Ukraine.

For the first time in the history of Ukraine an opened and transparent competition has been held for the Supreme Court. It was the first time when not only judges but also advocates and professors in law took part in the competition.

At the beginning of the competition we had 1436 candidates for 120 vacancies. The results of the exam stages as well as all other stages of the competition are published on the HQCJU website. All dossiers of candidates are also published. All interviews with candidates were streamed to YouTube. These videos are available for watching. We also used information provided to us by the National Anti-Corruption Bureau and the National Agency for Prevention of Corruption.

We had one another unique experience during the competition – the Public Council of Integrity. This body, consisting of 20 representatives of NGOs, took active participation in the competition and was preparing opinions on candidates, asking questions and taking part in discussions with candidate. For approving the final decision the Commission reviewed 126 negative opinions of the Public Integrity Council. 53 candidates, who received negative opinions from the PIC, stopped participating in the competition before the ranking was formed. In general, 80% of those who received negative opinions from the PIC, were not included into the final rating.

Among winners we have 46% of female candidates and 54% of male candidates. 76% of them are judges and 24% are advocates and academicians. The youngest candidate is 33 years old and the oldest one is 62 years old.

The presentations will be distributed.

As an advocate and professor in law, I can confirm with all respect that all the accusations from Russian delegation are absolutely groundless.

We do hope that the new Supreme Court on the basis of the Rule of Law and new Procedural Codes will influence positively on all judicial system.

Thank you.



High
Qualification
Commission of Judges
of Ukraine



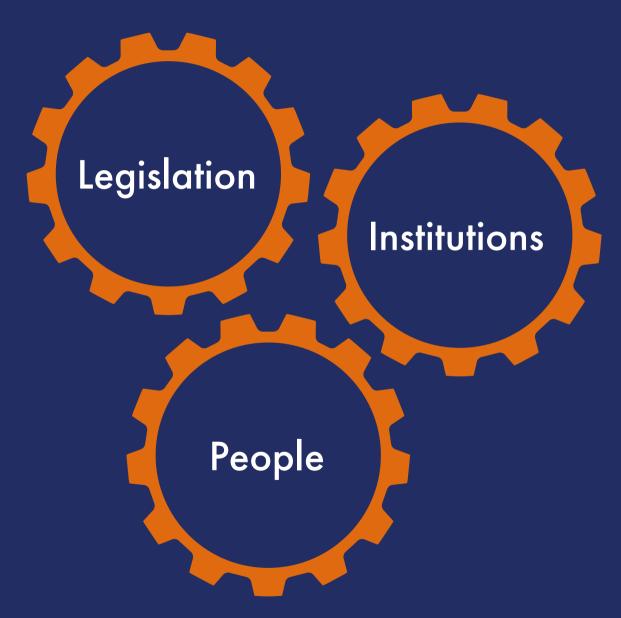
# Competetive selection to the Supreme Court

Serhii Koziakov

Chairman of the High Qualification

Commission of Judges of Ukraine, PhD in Law

### **Key Elements**



## Progress: Legislation

On Ensuring the Right to Fair Trial	February 2015
Amendments to the Constitution (on Justice)	June 2016
On Judiciary and Status of Judges	June 2016
On Enforcement of Judgements	June 2016
On High Council of Justice	December 2016
On Constitutional Court of Ukraine	July 2017
Procedural Codes	Q3 2017
• On the Bar	Q4 2017
On High Anticorruption Court	discussed
On Legal Education	discussed

### Progress: Institutions

(2014 - 2016)

Resetting High Qualification Commission of Judges

(2015 - 2017)

Resetting High Council of Justice

(2017)

New Supreme Court

new judges selected within transparent competition based on competence, integrity and professional ethics criteria

(2017-2018)

Structural reform of the court system

### Progress: People

- Evaluation of all judges: started 2016
- Competition to the Supreme Court completed: 2017

(2017-2019)

Recruiting judges through transparent evaluation and competition

### JUDICIAL SYSTEM OF UKRAINE

District courts



General

Appellate courts

instance

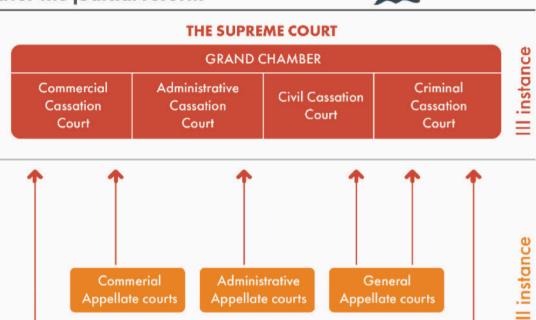
### Before the judicial reform

### After the judicial reform

Commerial

Appellate courts

#### THE SUPREME COURT OF UKRAINE V instance Commercial Administrative Criminal Civil Chamber Chamber of Chamber of Chamber of the of the Supreme the Supreme the Supreme Supreme Court Court Court Court instance High High Specialized Court of Ukraine Commercial Administrative Court of Court of Criminal Chamber Civil Chamber Ukraine 4 4 4 Il instance Commercial Administrative General Appellate courts Appellate courts Appellate courts instance District Local District Interdistrict administrative commercial municipal courts municipal courts courts courts Municipal Interdistrict courts courts



Administrative

Appellate courts



### Competition to the Supreme Court



- The competition procedure include: review of candidates by public authorities including National Police, National Anticorruption Bureau of Ukraine (NABU) and National Agency for Prevention of Corruption;
- Qualification evaluation of candidates including:
  - 1. Professional exam
    - 2. Psychological testing of qualities and general
      - 3. Interviews with professional psychologists
        - 4. Review of the candidate dossiers and interviews with candidates with participation of PIC

Submission of recommendations to the High Council of Justice to appoint candidates to the positions of judges of Supreme Court

5. Plenary sessions of HQCJ to decide on the PIC opinions

Formation of a rating and determining the winners

The procedures were
elaborated in
cooperation with
international experts
(USAID and the EU
project "Support for
Justice Reforms in
Ukraine")

## Transparency



The results of the exam stages as well as all steps of the competition are published on HQCJ website

All interviews were streamed on YouTube. Videos are available for watching.

The public council of integrity (PCI) take active participation

## Transparency



5 press-conferences for media



10 meetings with regional media



more than 50 meetings with international organizations



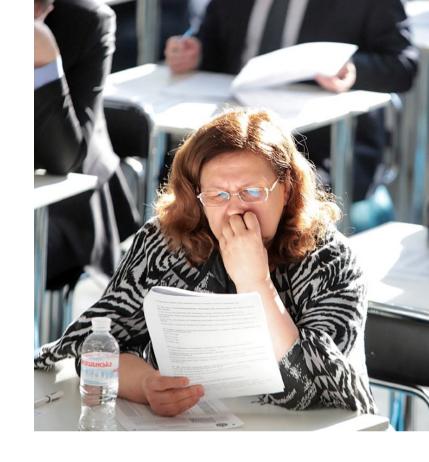
more than 20 interview for electronic and print media among them two – in international media



more than 50 comments for TV and radio channels

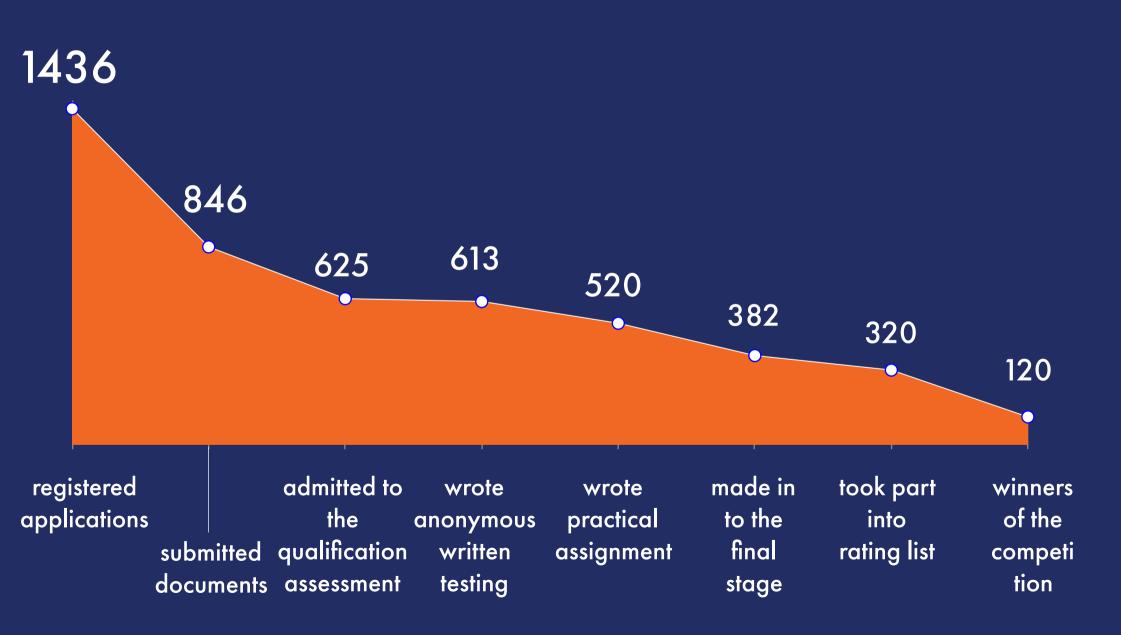








### Key figures of the competition



The High Qualifications Commission of Judges considered 126 negative Conclusions of the Public Council of Integrity regarding candidates who have passed the second stage of the qualification assessment.

HQCJ reviewed 126 negative opinions of by the Public Integrity Council. 51 candidates who received negative opinions from the PIC stopped participating in the Competition before the ranking was formed. In general, 80% of those who received negative opinions were not included into the final rating.

## There are some of the peculiarities of the PIC opinions that the HQC had to make final decisions on:

- opinions did not have unanimous support (adopted only by 8 votes out of 18).
- conflict of interest
- double legal standards
- cancelled own opinions
- opinions based on assumptions
- opinions beyond on the mandate

The PIC is entitled only to analyze and check the information relating to the integrity and professional ethics of judges, but is not authorized to decide on the legality of judgments. This provision meets European standards because nobody outside the judiciary and judicial control cannot assess the validity of judicial actions or decisions"

Opinion of the Council of Europe on the Rules of Procedure of the Public Council of Integrity of Ukraine

candidates HQCJ selected to be included in the winners rating



















the youngest candidate

the oldest candidate

Only

5

judges of the current Supreme Court of Ukraine made it to the final winners rating. The chairman of the Supreme Court of Ukraine decided to withdraw from competition though his score allowed him to be included in the final winners rating

The candidates represent a diverse selection in terms of geography and gender

### THE NEW SUPREME COURT WILL CONSIST OF



**NEW PEOPLE** 

It is obvious that the HQCJ has used all available means to adhere to the principles of openness and publicity during the contest to the Supreme Court. The HQCJ reports, coverage of competition statistics, briefings, meetings with civil society, media, international partners are a clear indication of transparency and openness of the competition. I must point out that broadcasting interviews with candidates or publicizing their files on the Commission's website is not common practice of the member states of the Council of Europe. At the same time, we understand that these steps are being taken by the Ukrainian authorities in order to restore full confidence in the justice system, and therefore these measures can be considered to be effective at this stage

Régis Brillat, Special Adviser of the Secretary General of the Council of Europe for Ukraine

# THANK YOU FOR YOUR ATTENTION!

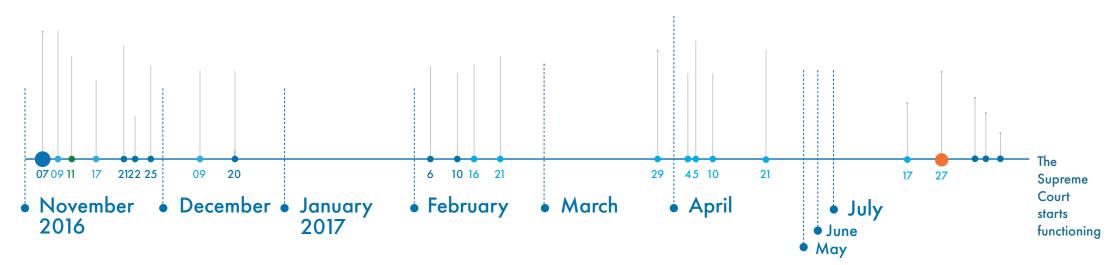






First Competition for the Vacancies of Supreme Court Judges:

# Retrospective



### Appointment of the Supreme Court Judges



#### PRIOR TO THE JUDICIAL REFORM

The appointment to the Supreme Court had been done without selection, upon a voting in the Parliament of Ukraine under the MPs discretion

An open selection for a position of the Supreme Court judge had never been held (before 2016)

Selection rules for the Supreme Court judges were not open to public

Only judges were eligible for the position of the Supreme Court judge, with at least a 15 years professional experience or the judges from the Constitutional Court of Ukraine

There was no legal definition of the selection criteria for the Supreme Court judges, neither were they made public

No candidate's dossier for those applying to the Supreme Court judge's position were not made public



#### **UPON THE JUDICIAL REFORM**



Judges are now appointed to the Supreme Court only upon a selection. Any political influence has been removed. Decision are taken only by the High Council of Justice and the High Qualification Commission of Justice of Ukraine. The President has a solely ceremonial role that he performs by issuing a decree based on the submission of the High Council for Justice



The selection is made by the High Qualification Commission of Judges of Ukraine based on the Law of Ukraine "On the Judiciary and Status of Judges". An open selection for the Supreme Court judges was announced. A vacancies' list in the Supreme Court of Ukraine is now open and publicly available



Selection rules for the Supreme Court judges are announced prior to the selection at the web-page of the High Qualification Commission of Judges



Judges, defence counsellors, academicians from the legal field with a total professional experience of 10 years can apply for a position of the Supreme Court judge



Qualification assessment is an integral part of the selection, based on the criteria of competences, professional ethics and integrity. All the criteria and procedures are defined by legal acts beforehand



A candidate's dossier for those applying to the Supreme Court judge's position has been introduced; such dossiers are published at the web-site of the High Qualification Commission of Judges of Ukraine

Judicial candidates to the Supreme Court of Ukraine were only filing a short paper declaration Judicial candidates to the Supreme Court of Ukraine did not have any examination on professional competence Judicial candidates to the Supreme Court of Ukraine were not sitting through a psychological test Candidates were analysed by the relevant committee of the Parliament of Ukraine Public had no influence on the selection procedure of judges for the Supreme Court of Ukraine During the selection of judges to the Supreme Court of Ukraine, no ranking was done



Judicial candidates to the Supreme Court of Ukraine are filling out an electronic declaration, integrity declaration, family relations declaration. The High Qualification Commission of Judges receives information and materials concerning the candidates from more than 20 sources, including the National Anticorruption Bureau of Ukraine, National Agency on Corruption Prevention



Judicial candidates to the Supreme Court of Ukraine sat through anonymous tests and practical exams under an open procedure. All the stages are broadcasted live in the Internet. Examination syllabus and lists of questions are published beforehand



Judicial candidates to the Supreme Court have sat through 4 psychological tests and a general skills test: HCS Integrity Check, BFQ-2, MMPI-2, MBTI and General skills test



Interviews with the candidates are held publicly, broadcasted live online

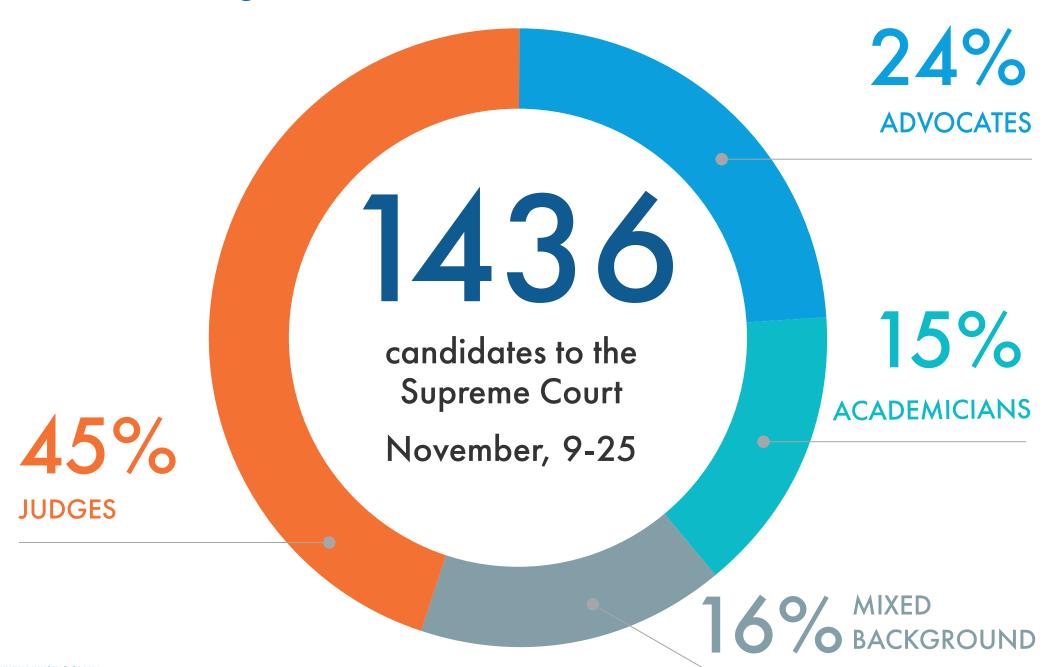


Under the Law "On Judiciary and the Status of Judges", the Public Integrity Council is acting together with the High Qualification Commission of Judges, assisting the HQCJ to evaluate the candidates' compliance with the professional ethics and integrity criteria



During the selection to the Supreme Court, the High Qualification Commission of Judges of Ukraine drafts and publishes the ranking, upon the results of which the winners are defined

### **Electronic Registration**



# 846

candidates filed their application to participate in the selection of judges for the Supreme Court

### Admissibility Results

December 20, 2016



out of 846 candidates were admitted to the competition



candidates were refused the admission



846 applications were considered

# Admission to Qualification assessment upon Special Background Check





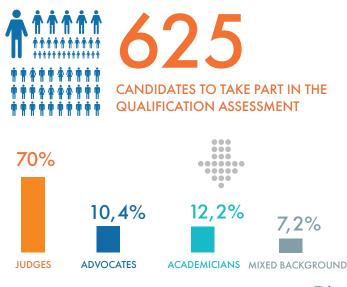
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applications were left without consideration

### Candidate to Become a Supreme Court Judge:

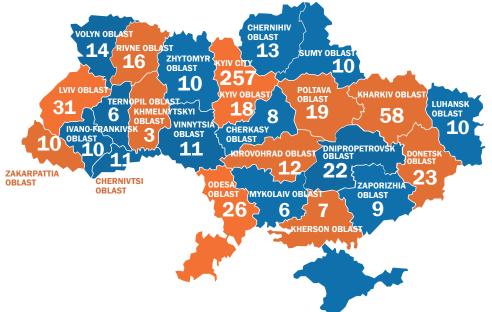
**General Portrait** 

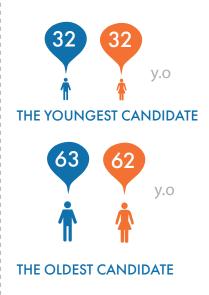
630 candidates were admitted to the competition, out of them 5 were suspended







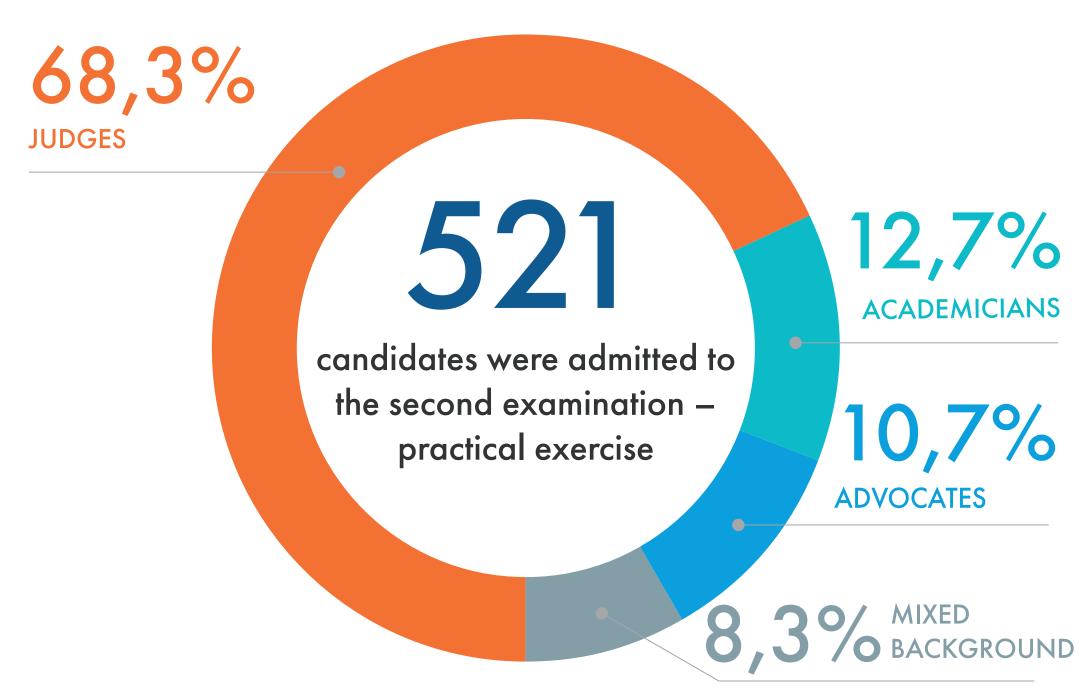






# 613

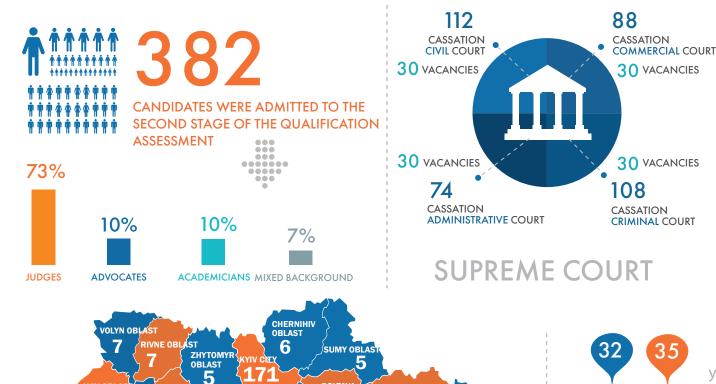
candidates (out of 625) attended the anonymous written test. Out of them, 521 successfully sat through the test



# 520

candidates successfully made it to the second part of the examination. The same amount of judgment drafts is to be analysed by the HQCJ. Out of them, 382 candidates successfully sat through the examination and are admitted to the second stage of the qualification assessment

### Candidate to Become a Supreme Court Judge: General Portrait













PROFESSOR DEGREE

# 

pages is the longest personal dossier of a Supreme Court candidate

### Interview on the results of candidate's personal dossier to

become the Supreme Court judge

Interviews with candidates are hold by the HQCJ members:



Interviews are held by the Commission's panels in accordance with the specialisation of cassation courts. Panels consist of 3 or 4 members of the HQCJU



To the interview, those candidates are admitted who have the minimum acceptable total score during the first qualification assessment stage



The schedule of interviews is published on the Commission's web-page and on its Facebook page



Online broadcast of all the interviews is hold on the Commission's YouTube channel



Candidates who received a negative opinion from members of the Public Integrity Council, come to interview at a certain time. They can provide clarification of the information contained in the opinion.



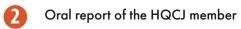
If the panel members agree with the opinion of the PIC, the candidate gets zero points for integrity indicator



If the panel members do not agree with the opinion of the PIC about non-compliance of the candidate with the criteria of integrity and professional ethics, this question is put forward on voting of all members of the Commission. The HQCJ decides to reject the PIC opinion, if such a decision is taken by 11 out of 16 members of the Commission

Voting on this opinion is to take place in dedicated days after interviewing all the candidates

Introduction



Questions from the HQCJ members to the rapporteur

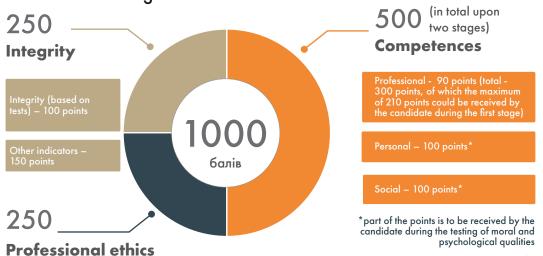
Questions from the HQCJ members to the candidate

Candidate's commentaries to the HQCJ member's oral report

The candidate has his final word

PIC members read their
own opinion or
information (if available).
The candidate gives an
explanation regarding this
opinion. Members of the
Commission makes
questions to the PIC
member. The PIC member
and the candidate can ask
each other questions

The Commission's members shall evaluate whether the candidate fulfils the following criteria



Moral and psychological qualities – 100 points, understanding and following of rules and norms; ability to express one's beliefs; discipline; respect toward others

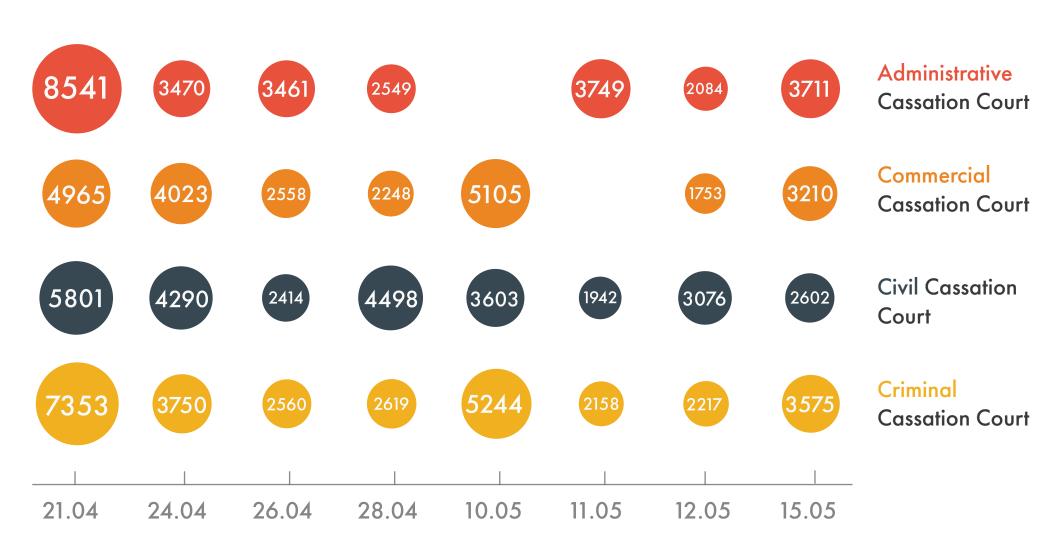
Other indicators – 150 points

Points received for the interview are to be known after the end of all interviews

Ranking of the candidates upon the qualification assessment results is prepared after the interviews' results are announced

### Interviews' viewed at the YouTube channel of the HQCJ

As of May, 16



## Duration of interviews with candidates to the Supreme Court

From April 21 to May 22

Number of persons interviewed to the Supreme Court



Total: 11 days / 404 hours 58 minutes



Civil Cassation
Court



Administrative
Cassation Court



72

Commercial
Cassation Court



94

Criminal
Cassation Court

91 hours 44 minutes

93 hours 50 minutes

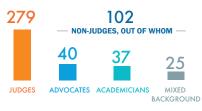
101 hours 26 minutes

117 hours 58 minutes

### Interviews with Supreme Court candidates

382 CANDIDATES WERE ADMITTED TO INTERVIEWS

381
CANDIDATES ATTENDED
INTERVIEWS



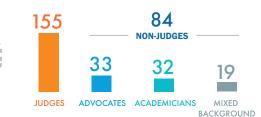
<sup>\*1</sup> candidate withdraw his application

Decisions of the HQCJ per type

1

A break was taken





No grounds were detected by the PIC to claim the candidate does not fulfil the criteria

113/30%
64 16 20 13

NOBES ADVOCATES ACADDICIMAN MIXED BACKERGUIND



CANDIDATES WHO SAT THROUGH INTERVIEWS



The PIC filed an opinion

on non-compliance

2

A break was taken and the question is to be considered by the Commission at the plenary meeting

115 30%



**ADMINISTRATIVE** 

**Cassation Courts** 



88

COMMERCIAL COURT

**CIVIL** 

**COURT** 

3

Ability to administer justice is not confirmed

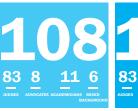
27
CANDIDATES

7%



CRIMINAL COURT

**COURT** 



83 13 9 6
RIDGES ADVOCATES ACADEMICIANS MIXED BACKGROUND

\* UPON THE RESULTS OF THE INTERVIEWS HELD FROM APRIL 21 TO MAY 26

### Results of HQCJ plenary sessions\*

negative opinions are filed to the HQCJ

negative opinions were considered by the HQCJ

Decision adopted by a plenary meeting of the HQCJ

CANDIDATES

88%

Submitted to a consideration by the plenary meeting of the HQCJ\*

**CANDIDATES** 



102







Where the PIC opinion was cancelled and the corresponding consideration by the plenary meeting as well

Where the candidate withdrew his candidature (upon application)

ADMINISTER JUSTICE IN THE SUPREME COURT





**BACKGROUND** 

### HAVE NOT CONFIRMED THEIR CAPACITY TO ADMINISTER JUSTICE IN THE SUPREME COURT

**CANDIDATES** 



ADVOCATES

ACADEMICIANS

**BACKGROUND** 

**CANDIDATES** 

HAVE CONFIRMED THEIR CAPACITY TO

ADVOCATES

**ACADEMICIANS** 

MIXED

**BACKGROUND** 

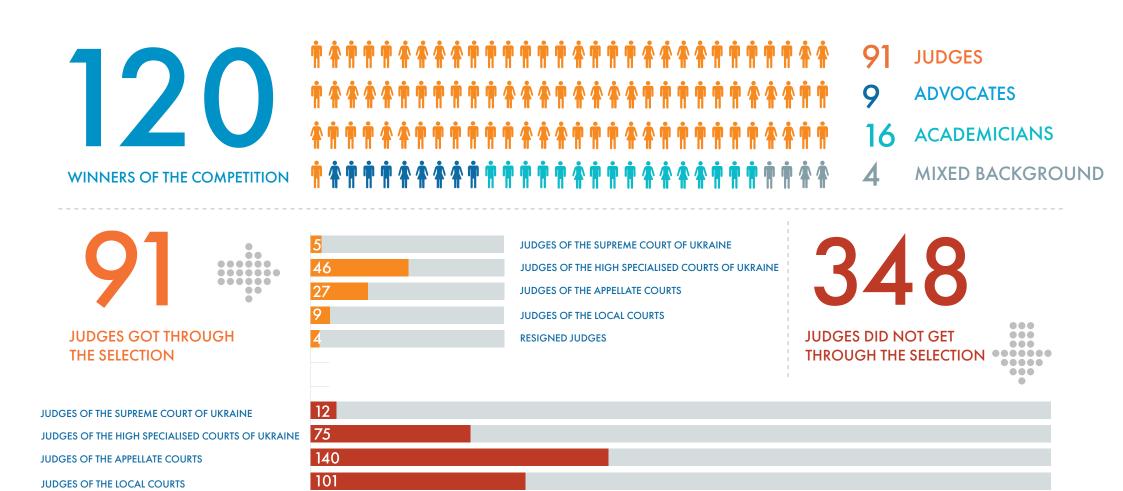
53 candidates have not confirmed their capacity to administer justice in the Supreme Court upon the criteria of professional ethics and integrity, thus stopping their participation to the selection. That is, 40 % of the PIC opinion

## Winners of the Selection to Become a Supreme Court

Judge: General Portrait OUT OF THEM: MAXIMUM POSSIBLE AMOUNT OF POINTS 667,25 840,83 1000 000 Minimum amount of points Maximum amount of points 000 000000 **CHERNIHIV VOLYN OBLAST** 16 **OBLAST** RIVNE OBLAST SUMY OBLAS ZHYTOMYR KYIV CITY **OBLAST JUDGES ADVOCATES ACADEMICIANS BACKGROUND POLTAV** LVIV OBLAST **KYIV OBLAST KHARKIV OBLAS OBLAST** TERNOPIL OBLASI LUHANSK **OBLAST** VINNYTSIA IVANO-ÉRANKIVSK CHERKASY **OBLAST** OBLAST J V.O DNIPROPETROVSK OBLAST DONETSK TROVOHRAD OBLAST OBLAST **ZAKARPATTIA CHERNIVTSI** THE YOUNGEST CANDIDATE **OBLAST OBLAST** OBLAST MYKOLAIV OBLAST 58 PHD DEGREE KHERSON OBLAST У.О CANDIDATES HOLD A PROFESSOR DEGREE THE OLDEST CANDIDATE

CANDIDATES HOLD A

### The Supreme Court renewal upon the selection





**RESIGNED JUDGES** 

ADVOCATES GOT THROUGH THE SELECTION



20

ACADEMICIANS GOT THROUGH THE COMPETITION

O DID NOT



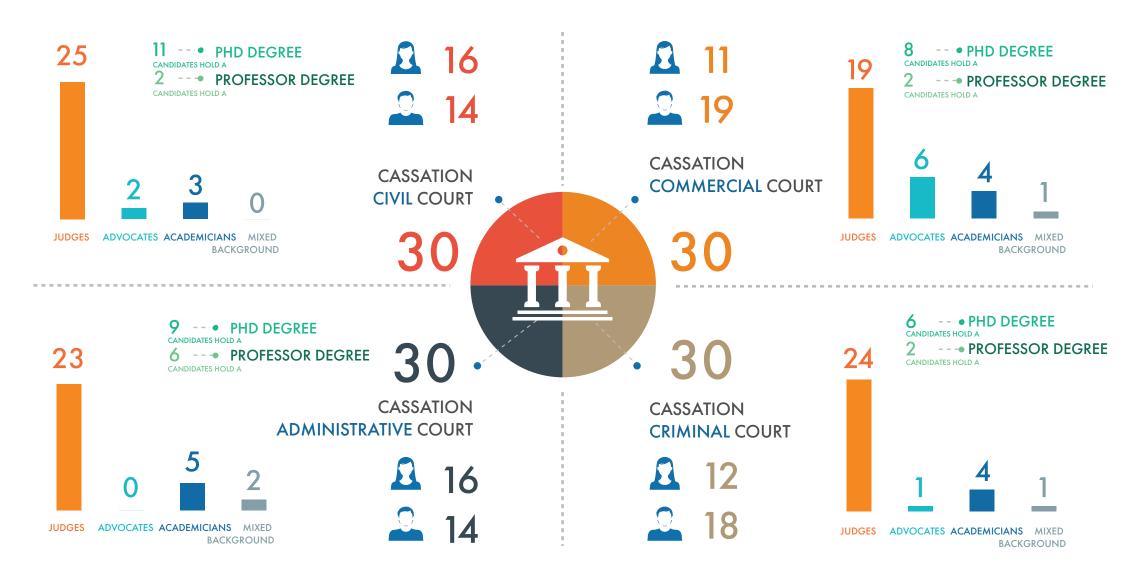
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CANDIDATES WITH MIXED BACKGROUND
GOT THROUGH THE SELECTION

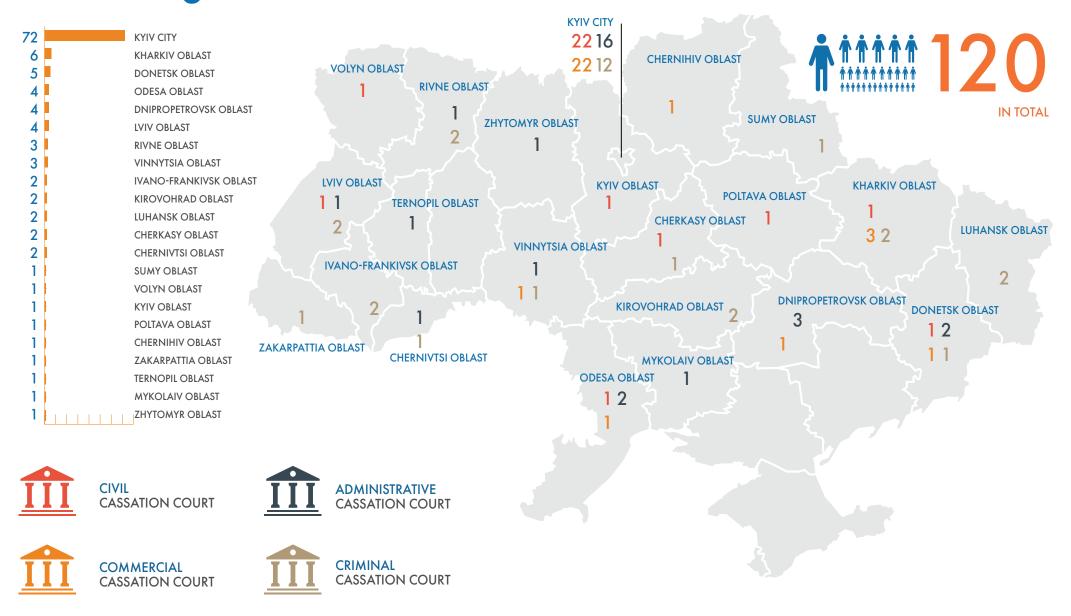
41

DID NOT

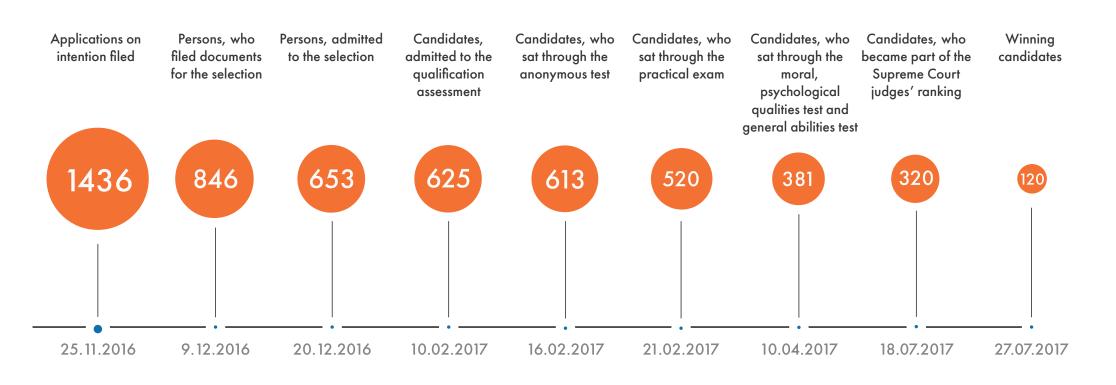
# Winners of the Selection to Become a Supreme Court Judge



# Winners of the Selection to Become a Supreme Court Judge



### Key Figures on the Selection to the Supreme Court



53

candidates have not confirmed their ability to administer justice in the Supreme Court 126

opinions of the Public Integrity Council were considered by the High Qualification Commission of Judges during interviews and plenary meetings

### Publicity of the competition



All dossiers of candidates were published on the website of the Commission



25 representatives from 7 international organisations were observing the process of evaluation of candidates



Tests and interviews of candidates were broadcasted on-line through the YouTube channel



The results of all stages of the competition are published on the website of the Commission



5 briefings for the media and the public, about 10 meetings with regional media



More than 50 meetings with representatives of international organizations



More than 20 interviews with printed and electronic media, of these, 2 are in foreign media



Dozens of comments for television and radio