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Delegation of the Russian Federation

**STATEMENT BY
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THE RUSSIAN FEDERATION TO THE VIENNA NEGOTIATIONS ON MILITARY
SECURITY AND ARMS CONTROL, AT THE 1109th PLENARY MEETING OF
THE OSCE FORUM FOR SECURITY CO-OPERATION**

11 June 2025

**Agenda item: Any other business
Subject: Implementation of OSCE politico-military commitments**

Madam Chairperson,

At meetings of the Forum for Security Co-operation (FSC), Western participating States often complain about the non-implementation of OSCE politico-military commitments. These are clearly important issues that need to be discussed at the regular FSC meetings and at events from the Organization's annual cycle. Basically, we share the concerns voiced by our colleagues. But it is an altogether different matter that their arguments do not go into specifics and are almost always delivered in a peremptory, accusing and lecturing tone. At the same time, as the saying goes, those doing the accusing see the mote in their brother's eye but fail to see the beam in their own.

So what, then, do we mean?

In the past month alone, within the framework of the mechanism to remind participating States of the need to implement OSCE politico-military commitments (FSC Decision No. 10/2), the Russian delegation has received three requests from the Estonian Chairmanship asking us to clarify the reasons for our country's not having sent data for 2024 as part of the following information exchanges:

- National information under Chapter II ("Defence Planning") of the Vienna Document 2011 on Confidence- and Security-Building Measures (hereinafter Vienna Document 2011) (letter dated 6 May);
- Responses to the Questionnaire on the OSCE Code of Conduct on Politico-Military Aspects of Security (letter dated 19 May);
- Data within the framework of the Global Exchange of Military Information (letter dated 22 May).

In keeping with the principle of openness, we have replied to each of the letters from the distinguished Chairperson, Ambassador Kaja Tael. Moreover, on each occasion we explained the Russian

position, namely that it is impossible for us to fulfil our politico-military commitments in the current circumstances, including with an eye to the principle of reciprocity. We are being utterly transparent and calling things by their proper names. Once received, our replies are, as a rule, circulated by the Chairmanship and made available to all participating States.

As our esteemed colleagues may have seen, in those letters we raise a number of questions about the implementation of commitments by Western participating States of the FSC and their protégés within the framework of the aforementioned information exchanges. Furthermore, we have a whole litany of complaints for Western countries regarding their implementation of the provisions of the Vienna Document 2011 with respect to Russia in 2025.

For example, Czechia and Ukraine have not notified us of the annual calendars of their military activities for the next calendar year. Bosnia and Herzegovina, Greece, Ireland, Slovakia and France sent this information late (F30 notification format).

Czechia, Ukraine, Slovakia and France have not notified us of events for the current year. Greece, Ireland and the United States of America sent this information late (F45 notification format).

Czechia, Ukraine and Ireland have not notified us of their evaluation quotas. Hungary, Germany, Greece, Georgia, Spain, Italy, Cyprus, Malta, Slovakia, the United Kingdom, the United States and France sent this information late (F47 notification format).

Estonia did not send us notification CBM/EE/25/0004/F41/O inviting Russian representatives to observe certain military activities.

The Netherlands did not send us notification CBM/NL/25/0004/F41/O inviting Russian representatives to attend the Verification Agency Conference in Amsterdam.

France did not send us notification CBM/FR/25/0008/F22/O inviting Russian representatives to observe certain military activities.

Germany did not send us notification CBM/DE/25/0010/F41/O inviting Russian representatives to observe certain military activities.

Czechia did not send us notification CBM/CZ/25/0002/F22/O inviting Russian representatives to observe certain military activities. In general, that country essentially continues to ignore the implementation of its Vienna Document commitments with respect to us.

Madam Chairperson,

In view of the foregoing, I should like to ask a simple question: who else among the participating States responds to your letters reminding them of the expiry of deadlines for the provision of certain information as part of the implementation of their politico-military commitments? Do you intend to circulate their replies as you do with the Russian ones? If you are not given answers or not allowed to circulate them, do you not think that the lack of transparency in this area violates the principle of the equality of participating States at our Forum? Are we expected in such a situation to respond to requests unilaterally?

It is symptomatic that our Western opponents at the FSC do not even try to put on a semblance of objectivity, making strident statements about the implementation of the agreements agreed upon at the Forum while at the same time anonymously blocking the holding of relevant annual events from the annual

cycle. And Ukraine's failure to fulfil the agreed commitments in this area is not mentioned by Western delegations at all. Although everyone knows that it violated some 20 provisions of the Vienna Document as far back as 11 years ago, and later completely refused to transmit data under Chapter I of the Vienna Document and in annual notifications.

Let us once again recall the reasons that are preventing Russia (with all due respect for the Vienna Document 2011 and other politico-military agreements reached within the FSC) from participating in exchanges of military information at this stage. First, if Russia were to transmit information under the Vienna Document 2011 and the Global Exchange of Military Information, it would inevitably fall into the hands of States that are not complying with the relevant provisions. This would lead to an undermining of the balance of rights and obligations between the participating States. Secondly, the information available to our opponents about Russia's military objectives and civilian objects has been repeatedly passed on by them to a "third party", which has used this information to carry out terrorist strikes. We have no reason to believe that this would not happen with any national information from us received by them under the Vienna Document 2011. We are obliged to take measures in response.

We expect the other participating States to provide responses to requests from the FSC Chairmanship that are as detailed and substantiated as those provided by the Russian Federation. We trust that the rotating FSC Chairmanships will be able to restore the balance in this area.

Thank you for your attention.