



Chairmanship: Italy

## 653rd PLENARY MEETING OF THE FORUM

1. Date: Wednesday, 27 July 2011

Opened: 11.05 a.m.

Closed: 12.15 a.m.

2. Chairperson: Ambassador G. Tonini

Prior to taking up the agenda, the Forum for Security Co-operation observed a minute of silence to honour the victims killed in the attacks in Oslo and on Utoya Island in Norway. The Chairperson, Poland-European Union (with the candidate countries Croatia, the former Yugoslav Republic of Macedonia, Montenegro and Turkey; the countries of the Stabilisation and Association Process and potential candidate countries Albania and Serbia; the European Free Trade Association country Liechtenstein, member of the European Economic Area; as well as Andorra, Armenia, Georgia, San Marino and Ukraine, in alignment) (FSC.DEL/131/11), Iceland and the United States of America expressed their condolences to Norway. Norway expressed its gratitude for the condolences and expressions of solidarity.

3. Subjects discussed – Statements – Decisions/documents adopted:

Agenda item 1: GENERAL STATEMENTS

(a) *Publication by the United Kingdom of the Building Stability Overseas Strategy*: United Kingdom (Annex 1)

(b) *The Russian Federation's approach to the updating of Chapter III of the Vienna Document*: Russian Federation (Annex 2), Belarus, Netherlands

Agenda item 2: VIENNA DOCUMENT PLUS DECISION ON  
AMENDMENTS AND ADDITIONS TO CHAPTER IX  
"COMPLIANCE AND VERIFICATION" PARAGRAPHS 98  
AND 127

Chairperson

**Decision:** The Forum for Security Co-operation adopted Decision No. 7/11 (FSC.DEC/7/11) on amendments and additions to Chapter IX “Compliance and Verification” paragraphs 98 and 127, the text of which is appended to this journal.

Agenda item 3: ANY OTHER BUSINESS

- (a) *Road map for the implementation of United Nations Security Council resolution 1540 (2004) in Belarus:* Belarus
- (b) *Proposal by Sweden to hold a meeting to review the implementation of the Plan of Action on Small Arms and Light Weapons (FSC.DEL/109/11 Restr.):* Russian Federation, Sweden
- (c) *Announcement of the distribution of a report on the assessment visit to Bosnia and Herzegovina from 20 to 24 June 2011, and the upcoming assessment visit to Serbia, to be held from 12 to 15 September 2011:* FSC Co-ordinator for Projects on Small Arms and Light Weapons and Stockpiles of Conventional Ammunition (Hungary)
- (d) *Matters of Protocol:* Netherlands, Turkey, Greece, Representative of the Conflict Prevention Centre, Spain, Latvia, Iceland

Agenda item 4: CLOSING STATEMENT BY THE CHAIRPERSON OF THE FSC, H.E. AMBASSADOR GIULIO TONINI

Chairperson (FSC.DEL/133/11), Kazakhstan, Russian Federation, Lithuania, Iceland

4. Next meeting:

Wednesday, 7 September 2011, in the Neuer Saal



---

**653rd Plenary Meeting**

FSC Journal No. 659, Agenda item 1(a)

**STATEMENT BY  
THE DELEGATION OF THE UNITED KINGDOM**

Mr. Chairperson,

I am pleased to announce that on 19 July 2011 the UK Government published its Building Stability Overseas Strategy, outlining how the UK will promote stability and prosperity in countries and regions where its interests are at stake.

The Building Stability Overseas Strategy (BSOS) has been developed by the Foreign and Commonwealth Office (FCO), Department for International Development (DFID) and Ministry of Defence (MOD). It sets out how the UK can enhance its own security and prosperity by identifying, preventing and ending instability and conflict overseas, using our diplomatic, development, military and security tools, and drawing on Britain's unique experience, relationships, reputation and values.

It builds on the National Security Strategy, which identified shaping a stable world as a core Government objective, and the Strategic Defence and Security Review, which made a commitment to tackle threats to our national security at source.

Mr. Chairperson,

The strategy is founded on three mutually supporting pillars; Early Warning; Rapid Crisis Prevention and Response; Investing in Upstream Prevention.

An Early Warning System will be established to strengthen understanding of where the risks of conflict and instability are high. The system will make use of existing all source analysis and involve external experts to take a global view of countries at risk of political, economic and security shocks which might trigger violence.

Rapid Prevention and Response will ensure that the UK's comparative advantage of speed and flexibility is enhanced by the right funding mechanisms and capabilities to support an agile response. A £20 million Early Action Facility will be created within the Government's Conflict Pool to enable swifter responses to warnings and opportunities. And the creation of Stabilisation Response Teams – the first of which has just returned from Libya – will further our ability to develop responses to emergencies based on real-time information.

Upstream Prevention is about tackling the underlying drivers of instability before a crisis occurs – avoiding the enormous human and financial costs of conflict. This means identifying how and when to intervene with the greatest chance of success, and the UK is integrating diplomatic efforts with development activity and defence engagement to better inform those judgements. A new cross-Government approach to strategic conflict assessments will bring together political, economic, social and security analyses to provide a truly joint approach and these assessments will inform the development of integrated strategies for key countries and regions.

The full text of the BSOS can be accessed on line at:  
<http://www.fco.gov.uk/resources/en/pdf/publications/annual-reports/bsos-july-11> .

Mr. Chairperson,

We ask that this statement be attached to the journal of the meeting.



**Organization for Security and Co-operation in Europe  
Forum for Security Co-operation**

FSC.JOUR/659

27 July 2011

Annex 2

ENGLISH

Original: RUSSIAN

---

**653rd Plenary Meeting**

FSC Journal No. 659, Agenda item 1(b)

**STATEMENT BY  
THE DELEGATION OF THE RUSSIAN FEDERATION**

Mr. Chairperson,

The Russian Federation is paying great attention to the improvement of the mechanism contained in Chapter III, “Risk reduction”, of the Vienna Document 1999. This being the case, we recently circulated a proposal for a draft Vienna Document Plus decision on this subject (FSC.DEL/127/11, 21 July 2011).

We carefully studied the proposal by the delegation of the Netherlands regarding the conduct of OSCE inspections for the purpose of clarifying situations connected with military activities giving rise to concern (FSC-AIAM.JOUR/14, 1 and 2 March 2011, Annex 1). We feel that a number of its provisions are interesting and endeavoured to take them into account in the work on our own draft.

In particular, we agree that a decision on the conduct of a special inspection should be taken if the application of the mechanism provided for by paragraphs 16 to 16.1.4 in Chapter III fails to satisfy the requesting State and has not dispelled the concern that had arisen. Grounds for such concern, in our view, should be any unusual and unscheduled activities of the armed forces of participating States outside their normal peacetime locations which are militarily significant and give grounds for supposing that preparations are being made for offensive military operations.

We also agree that the Chairperson-in-Office could organize the conduct of this kind of inspection. However, we believe that all of his or her actions should be based on clearly formulated instructions issued by the Forum in this regard. It is the Forum that should initiate the launch of special inspections; this would be in keeping with both its mandate and the consensus principle. Furthermore, the Forum should also have the last word in approving the candidacy of inspectors and interpreters from the list of persons proposed by the Chairperson-in-Office.

It will be especially important to clearly specify the content of the request to conduct an inspection and its purpose – the gathering of factual information for assessment by the Permanent Council and the Forum of the situation that has arisen, including verification of the stated causes of concern and explanations provided by the responding State in accordance

with paragraphs 16.1.2 and 16.1.3. In this connection, we believe that with a view to ensuring objectivity any inspector should have the right to attach to the final report his or her own assessments, if they differ from the assessments contained in the report. We also believe that the deadline for the examination of the final report at a joint meeting of the Permanent Council and the Forum could be tighter than the deadline proposed by our distinguished colleagues from the Netherlands.

We believe it important that the proposed inspections do not prejudice the provisions of Chapter III concerning the voluntary hosting of visits to dispel concerns about military activities.

We trust that further discussion will make it possible to examine in greater detail the possible organizational modalities for the conduct of such inspections, including questions concerning a sound payment/reimbursement of expenses procedure, and also to bring significantly closer together the approaches of the participating States to improving the provisions of Chapter III and to include the relevant amendments and additions in the new version of the Vienna Document.

**653rd Plenary Meeting**

FSC Journal No. 659, Agenda item 2

**DECISION No. 7/11  
VIENNA DOCUMENT PLUS  
AMENDMENTS AND ADDITIONS TO CHAPTER IX “COMPLIANCE  
AND VERIFICATION” PARAGRAPHS 98 AND 127**

The Forum for Security Co-operation (FSC),

Guided by FSC Decision No. 1/10 establishing a procedure for incorporating relevant FSC decisions into the Vienna Document and FSC Decision No. 7/10 on negotiations on the Vienna Document 1999,

Using the text of the Vienna Document 1999 as a basis for amendments and additions,

Decides to amend paragraphs 98 and 127 of Chapter IX “Compliance and Verification” as follows:

- (98) Inspectors will be entitled to request and to receive briefings at agreed times by military representatives of the receiving State (add: **and other participating States whose military formations and units are deployed in the specified area**). At the inspectors’ request, such briefings will be given by commanders of formations or units in the specified area. Suggestions of the receiving State as to the briefings will be taken into consideration.

(add: **The briefings to be presented by the representative of the receiving State and other participating States whose military formations and units are deployed in the specified area and by the commanders or acting commanders of the military formations, units located within the specified area, may include, *inter alia*, the following information:**

- (98.1) **General briefing on the formations, units located within the specified area:**
- (98.1.1) **Depiction and description of the specified area;**
- (98.1.2) **Official designation of the military formations, units;**

- (98.1.3) Peacetime location of HQs of military formations, units with indication of exact geographical co-ordinates;**
- (98.1.4) Subordination levels of the reported military formations, units;**
- (98.1.5) Peacetime authorized personnel strength and quantity of major weapon and equipment systems (per categories);**
- (98.1.6) Information on main training and firing ranges located within the specified area;**
- (98.1.7) Current activity of the formations, units.**

**In case of ongoing military activity, information on:**

- (98.1.7.1) The designation of the activity;**
- (98.1.7.2) Official designation of the military formations, units participating in the military activity;**
- (98.1.7.3) Total personnel strength and quantity of major weapon and equipment systems (per categories) participating in the activity;**
- (98.1.7.4) Where the activity takes place;**
- (98.1.7.5) What is the current phase of the activity;**
- (98.1.7.6) Envisaged timeframe of the military activity;**
- (98.1.8) Any other relevant information, provided on a voluntary basis;**
- (98.2) Briefings by commanders or acting commanders of formations units located within the specified area, if requested in accordance with 98:**
  - (98.2.1) Official designation of the military formation, unit;**
  - (98.2.2) Peacetime location of HQ of military formation, unit with indication of its exact geographical co-ordinates;**
  - (98.2.3) Subordination levels of the reported military formation, unit;**
  - (98.2.4) Peacetime authorized personnel strength and quantity of major weapon and equipment systems (per categories) of the military formation, unit;**
  - (98.2.5) Information on training and firing ranges located within the specified area and belonging to the formation, unit;**
  - (98.2.6) Current activity of the formation, unit.**

**In case of ongoing military activity, information on:**

- (98.2.6.1) The designation of the activity of the formation, unit;**
- (98.2.6.2) Total personnel strength and quantity of major weapon and equipment systems (per categories) participating in the activity, belonging to the formation, unit;**
- (98.2.6.3) Where the activity takes place;**
- (98.2.6.4) What is the current phase of the activity;**
- (98.2.6.5) Envisaged timeframe of the military activity;**
- (98.2.7) Any other relevant information, provided on a voluntary basis.)**

\* \* \* \* \*

(127) The visit will begin with a briefing by the officer commanding the formation or unit, or his deputy, in the headquarters of the formation or unit, concerning the personnel as well as the major weapon and equipment systems reported under paragraph 10. (add: **The briefing also may include, *inter alia*, the following information:**

- (+127.1<sup>1</sup>) Official designation of military formation or unit;**
- (+127.2) Peacetime location of HQ of military formation or unit with indication of exact geographical co-ordinates;**
- (+127.3) Subordination levels;**
- (+127.4) Firing ranges, training areas;**
- (+127.5) Declared and present peacetime authorized personnel strength;**
- (+127.6) Total quantity of declared major weapon and equipment systems (per categories) subject to provisions of Vienna Document 1999;**
- (+127.7) Total quantity of present major weapon and equipment systems (per categories) subject to provisions of Vienna Document 1999;**
- (+127.8) Further information of general character, as appropriate, on differences in personnel strength and in quantity of major weapon and equipment systems (per categories);**
- (+127.9) Current activity of the formation or unit;**

---

<sup>1</sup> “+127.1—+127.10” means new, added subparagraphs. Since 127.1 and 127.2 already exist in the current text of the VD 99 the final shape of the paragraph will be achieved after re-numbering of the whole paragraph.

(+127.10)

**Proposed programme for the evaluation.)**