

1540th Plenary Meeting

PC Journal No. 1540, Agenda item 3

DECISION No. 1512
2025 ADDITIONAL AND REVISED PROVISIONAL EXPENDITURE
AUTHORIZATION FOR THE SECRETARIAT

The Permanent Council,

Acting in accordance with the relevant provisions of the Financial Regulations,

Reiterating the importance of full transparency and accountability in the functioning of the OSCE,

Reiterating the importance of Permanent Council Decisions No. 486 of 28 June 2002 and No. 553 of 27 June 2003,

Acknowledging that the discussions on the 2025 Unified Budget are still ongoing, and without prejudice to the outcome of these discussions,

Recalling Financial Regulation 3.04 – Provisional Expenditure Authorization,

Recalling Financial Regulation 3.01(b) – with reference to the authority of the Permanent Council to take decisions on all elements of the budget,

1. Takes note of the OSCE 2025 Year-End Financial Forecast for the Secretariat (document PC.ACMF/71/25 of 10 October 2025);
2. Approves the additional and revised provisional expenditure authorization of 2,028,500 euros, on an exceptional basis, in order to meet the anticipated financing requirements as set forth in the annex;
3. Determines that this additional provisional expenditure authorization shall be financed from the 2024 reported cash surplus.

2025 ADDITIONAL AND REVISED PROVISIONAL EXPENDITURE AUTHORIZATION

Fund	Provisional Expenditure Authorization Financial Regulation 3.04*	Transfers Financial Regulation 3.02**	Additional Provisional Expenditure Authorization ***	Revised Provisional Expenditure Authorization	Total Forecast Expenditure 2025	Estimated Year-End Balance	Additional Provisional Expenditure Authorization	Proposed Transfer Fin.Reg. 3.02 (a) (iv)	Total Revised Provisional Expenditure Authorization
Main Programme Programme	A	B	C	D=A+B+C	E	F=D-E	G	H	I=D+G+H
<u>The Secretariat</u>									
Secretary General and Central Services									
Executive Management	1,190,500	117,000	-	1,307,500	1,419,300	-111,800	111,800	-	1,419,300
Security Management	636,500	54,400	-	690,900	771,800	-80,900	80,900	-	771,800
Conference and Language Services	5,437,500	39,000	405,000	5,881,500	6,816,500	-935,000	835,000	100,000	6,816,500
The OSCE Documentation Centre in Prague	640,100	5,000	-	645,100	756,000	-110,900	110,900	-	756,000
Internal Oversight									
Internal Oversight	1,828,900	-	-	1,828,900	1,842,200	-13,300	13,300	-	1,842,200
Conflict Prevention									
CPC Direction and Management	460,400	38,300	-	498,700	574,700	-76,000	76,000	-	574,700
Programming and Evaluation Support Unit	530,000	17,300	-	547,300	621,100	-73,800	73,800	-	621,100
Communications and Technology Unit	633,900	34,200	-	668,100	683,900	-15,800	15,800	-	683,900

2025 ADDITIONAL PROVISIONAL EXPENDITURE AUTHORIZATION (CONTINUED)

Fund	Provisional Expenditure Authorization Financial Regulation 3.04*	Transfers Financial Regulation 3.02**	Additional Provisional Expenditure Authorization ***	Revised Provisional Expenditure Authorization	Total Forecast Expenditure 2025	Estimated Year-End Balance	Additional Provisional Expenditure Authorization	Proposed Transfer Fin.Reg. 3.02 (a) (iv)	Total Revised Provisional Expenditure Authorization
Main Programme Programme	A	B	C	D=A+B+C	E	F=D-E	G	H	I=D+G+H
Human Resources Management									
Department of Human Resources	4,171,600	-	-	4,171,600	4,071,600	100,000	-	-100,000	4,071,600
Department of Management and Finance									
Information and Communication									
Technology Services	4,370,900	-	-	4,370,900	4,860,100	-489,200	489,200	-	4,860,100
Mission Support Services	2,517,600	186,200	-	2,703,800	2,819,500	-115,700	115,700	-	2,819,500
Secretariat Augmentations									
Information and Communication									
Technology Services	768,200	-	-	768,200	821,700	-53,500	53,500	-	821,700
Mission Support Service	738,300	-	-	738,300	790,900	-52,600	52,600	-	790,900
TOTAL ADDITIONAL PROVISIONAL EXPENDITURE AUTHORIZATION							2,028,500		

*Reflects provisional expenditure authorization until the end of 2025.

**Reflects transfers planned until the end of 2025.

***Additional provisional expenditure authorization approved under PC.DEC/1507.

Original: ENGLISH

**INTERPRETATIVE STATEMENT UNDER
PARAGRAPH IV.1(A)6 OF THE RULES OF PROCEDURE
OF THE ORGANIZATION FOR SECURITY AND
CO-OPERATION IN EUROPE**

By the delegation of Canada:

“Madam Chairperson

Regarding the decision just adopted on the 2025 additional and revised provisional expenditure authorization for the Secretariat, Canada would like to make the following interpretative statement under paragraph IV.1(A)6 of the OSCE Rules of Procedure:

Canada supports, on an exceptional basis, the allocation of 2,028,500 euros from the 2024 reported cash surplus to cover the remaining deficit for 2025. Support for this decision is in the best interest of the Organization. However, as a more sustainable solution, participating States should agree to a Unified Budget as a matter of urgency and pay their assessed contributions in full and on time.

We emphasize that the piecemeal approach of allocating resources is bad financial management practice, is neither sustainable nor desirable, and should not become our *modus operandi*.

We want to acknowledge the difficult situation that the lack of a Unified Budget creates for the well-being of OSCE staff, who are vital to all functions of the Organization. We thank them for their dedication and professionalism.

Madam Chairperson,

Going forward, the OSCE must operate within available resources and ensure full budgetary discipline. We note that a significant portion of the reported deficit arises from planned local staff salary alignment rates, which are neither contractually nor politically obligatory. While this practice has become established over time, we call upon the Secretariat as well as field missions to communicate and report to participating States in a timely, regular, transparent and proactive manner all planned staff salary alignments.

In the context of the Unified Budget 2026 discussions and the ongoing reform process, we encourage a comprehensive review of the sustainability of staff salary alignment rates for both international and local staff. This should form part of a broader and serious examination of the size, composition and overall cost structure of the OSCE workforce.

Canada requests that this statement be attached to the decision and journal of the day.

Thank you.”

PC.DEC/1512
30 October 2025
Attachment 2

ENGLISH
Original: FRENCH

**INTERPRETATIVE STATEMENT UNDER
PARAGRAPH IV.1(A)6 OF THE RULES OF PROCEDURE
OF THE ORGANIZATION FOR SECURITY AND
CO-OPERATION IN EUROPE**

By the delegation of Denmark (also on behalf of Albania, Austria, Belgium, Bosnia and Herzegovina, Bulgaria, Croatia, Cyprus, Czechia, Estonia, Finland, France, Germany, Greece, Hungary, Iceland, Ireland, Italy, Latvia, Liechtenstein, Lithuania, Luxembourg, Malta, Moldova, Montenegro, the Netherlands, North Macedonia, Norway, Poland, Portugal, Romania, Serbia, Slovakia, Slovenia, Spain, Sweden and Ukraine):

“The following participating States have aligned themselves with this statement: Albania, Bosnia and Herzegovina, Iceland, Liechtenstein, Moldova, Montenegro, North Macedonia, Norway, Serbia and Ukraine.

The Member States of the European Union welcome the adoption of the Permanent Council decision granting additional provisional expenditure authorization for several Secretariat programmes.

This decision will make it possible to cover the projected deficits in several Secretariat programmes, namely the Office of the Secretary General, the Office of Internal Oversight, the Conflict Prevention Centre and the Department of Management and Finance. The aim is to ensure that legally binding commitments, mainly staff costs and office expenses, are covered.

The Member States of the European Union, which together contribute almost 60 per cent of the OSCE budget, note with concern the continuing deterioration in the Organization’s financial situation, which is affecting its ability to honour its commitments.

We recognize the ongoing efforts made by the various structures to achieve savings, including through sometimes drastic cost-cutting measures. However, despite these efforts, the level of projected budget deficits remains a cause for concern.

More generally, we call upon all participating States to demonstrate consistency with their commitments and to provide the Organization with the necessary means to ensure effective functioning in its three dimensions – politico-military, economic and environmental, and human – and in all its structures, namely the Secretariat, the autonomous institutions and the field operations.

The Member States of the European Union recall that the best and most sensible solution remains the swift adoption of the latest proposal by the Finnish Chairmanship-in-Office for the 2025 Unified Budget, which would provide all structures with adequate resources on the basis of the contributions already paid this year by participating States.

In the absence of an adopted budget for 2025, the Member States of the European Union approve this decision, which they consider to be a necessary and pragmatic measure to ensure the continued functioning of the Organization. However, this measure cannot replace a long-term budgetary solution.

Furthermore, we emphasize that the use of last year's surplus to cover deficits must remain a last-resort solution of an exceptional nature. Surpluses from previous years' budgets should be returned to the participating States.

We take this opportunity to reiterate our call for the adoption as soon as possible of the decisions on the Financial Statements for 2022, 2023 and 2024, as the failure to do so is detrimental to the interests of all participating States and creates an additional administrative burden for the Secretariat.

We also encourage the Secretariat to continue its efforts to further reduce the deficits through cost-saving measures.

Lastly, we thank the Finnish Chairmanship-in-Office and the Swiss Chairmanship of the Advisory Committee on Management and Finance for their ongoing efforts to keep the Organization functioning.

Thank you."