



Chairmanship: Finland

1539th PLENARY MEETING OF THE COUNCIL

1. Date: Thursday, 23 October 2025 (in the Neuer Saal and via video teleconference)

Opened: 9.30 a.m.
Suspended: 12.20 p.m.
Resumed: 3 p.m.
Closed: 5 p.m.

2. Chairperson: Ambassador V. Häkkinen
Ms. M. Neuvonen

Russian Federation (Annex)

3. Subjects discussed – Statements – Decisions/documents adopted:

Agenda item 1: ADDRESS BY THE FEDERAL MINISTER FOR
EUROPEAN AND INTERNATIONAL AFFAIRS OF
THE REPUBLIC OF AUSTRIA,
H.E. MS. BEATE MEINL-REISINGER

Chairperson, Federal Minister for European and International Affairs of the Republic of Austria (PC.DEL/1142/25), Denmark-European Union (with Albania, Andorra, Bosnia and Herzegovina, Iceland, Liechtenstein, Moldova, Monaco, Montenegro, North Macedonia, Norway, San Marino, Serbia and Ukraine, in alignment) (PC.DEL/1139/25/Rev.1), United States of America, Armenia (PC.DEL/1144/25), Albania (PC.DEL/1136/25 OSCE+), Russian Federation (PC.DEL/1128/25), United Kingdom, Norway, Canada, Ukraine (PC.DEL/1153/25), Liechtenstein (PC.DEL/1127/25 OSCE+), Switzerland (PC.DEL/1150/25 OSCE+), Turkmenistan, Montenegro (PC.DEL/1143/25 OSCE+), Azerbaijan (PC.DEL/1147/25 OSCE+), Türkiye (PC.DEL/1149/25 OSCE+), Japan (Partner for Co-operation), Israel (Partner for Co-operation) (PC.DEL/1141/25 OSCE+), Afghanistan (Partner for Co-operation)

Agenda item 2: THE RUSSIAN FEDERATION'S ONGOING AGGRESSION
AGAINST UKRAINE

Chairperson, Ukraine (PC.DEL/1154/25), United Kingdom, Canada, Denmark (also on behalf of Albania, Andorra, Austria, Belgium, Bosnia and Herzegovina, Bulgaria, Croatia, Cyprus, Czechia, Estonia, Finland, France, Georgia, Germany, Greece, Iceland, Ireland, Italy, Latvia, Liechtenstein, Lithuania, Luxembourg, Malta, Moldova, Montenegro, the Netherlands, North Macedonia, Norway, Poland, Portugal, Romania, Slovakia, Slovenia, Spain, Sweden and Ukraine) (PC.DEL/1132/25 OSCE+), Türkiye (PC.DEL/1138/25 OSCE+), Switzerland (PC.DEL/1151/25 OSCE+), Norway, Russian Federation

Agenda item 3: REPORT BY THE HEAD OF THE OSCE PROGRAMME
OFFICE IN BISHKEK AND THE DIRECTOR OF THE
OSCE ACADEMY IN BISHKEK

Chairperson, Head of the OSCE Programme Office in Bishkek (PC.FR/13/25 OSCE+), Director of the OSCE Academy in Bishkek, Denmark-European Union (with Albania, Bosnia and Herzegovina, Iceland, Liechtenstein, Moldova, Montenegro, North Macedonia, Norway, Serbia and Ukraine, in alignment) (PC.DEL/1140/25/Rev.1), United States of America, Russian Federation (PC.DEL/1135/25 OSCE+), Kazakhstan (PC.DEL/1148/25 OSCE+), Türkiye (PC.DEL/1146/25 OSCE+), Norway, Ukraine (PC.DEL/1155/25), Switzerland (PC.DEL/1152/25 OSCE+), Turkmenistan, United Kingdom, Uzbekistan, Germany, Tajikistan, Kyrgyzstan

Agenda item 4: REVIEW OF CURRENT ISSUES

Increasing military involvement of certain NATO and EU member States in yet more confrontation in and around Ukraine: Russian Federation (PC.DEL/1129/25)

Agenda item 5: REPORT ON THE ACTIVITIES OF THE
CHAIRPERSON-IN-OFFICE

- (a) *Online meeting between the Chairperson-in-Office and civil society representatives from Azerbaijan on 22 October 2025:* Chairperson (CIO.GAL/129/25 OSCE+)
- (b) *2025 Warsaw Human Dimension Conference, held from 6 to 17 October 2025:* Chairperson, Russian Federation (PC.DEL/1137/25), Denmark-European Union, Poland, Norway, Switzerland, Sweden, Belarus, Iceland (PC.DEL/1134/25 OSCE+)

Agenda item 6: REPORT OF THE SECRETARY GENERAL

Announcement of the distribution of a written report of the Secretary General (SEC.GAL/112/25 OSCE+): Director of the Office of the Secretary General

Agenda item 7: ANY OTHER BUSINESS

Violation of Lithuanian airspace by Belarus: Lithuania, Belarus (PC.DEL/1156/25 OSCE+)

4. Next meeting:

Thursday, 30 October 2025, at 10 a.m., in the Neuer Saal and via video teleconference



**Organization for Security and Co-operation in Europe
Permanent Council**

PC.JOUR/1539
23 October 2025
Annex

ENGLISH
Original: RUSSIAN

1539th Plenary Meeting
PC Journal No. 1539, Point 2

STATEMENT BY THE DELEGATION OF THE RUSSIAN FEDERATION

Mr. Chairperson,

It remains deeply disappointing that the Finnish Chairmanship is openly violating the rules of our Organization and wilfully continuing the fruitless discussions of the Ukraine topic at an OSCE decision-making body. The inclusion of a separate confrontational item on “Russian aggression against Ukraine” in the Permanent Council’s agenda is quite unacceptable.

Such actions are directly incompatible with standing agenda items as established by the Rules of Procedure of the OSCE (chapter IV.1(C)) and must stop. The agenda circulated by the Chairmanship for today’s meeting has an overtly aggressive thrust as regards the Ukraine issue, is incompatible with the principles of the OSCE and does not give all participating States the opportunity to take part on an equal and non-discriminatory basis in a discussion of the developments in and around Ukraine.

The convening of Permanent Council meetings must be fully in line with the Rules of Procedure of the OSCE by involving consultations with all the participating States (paragraphs IV.1(C)1 and IV.1(C)3) and may not run counter to the provisions of the mandate of the Chairmanship-in-Office, which unambiguously obligates the Chairmanship to take the whole spectrum of opinions into account in its actions (Porto Ministerial Council Decision No. 8 of 2002)

This is clearly an abuse of authority by the Chairmanship, which is duty-bound to act in the interests of all 57 participating States and not a group of countries that are aggressively imposing their views on everyone else.

We request that this formal reservation be reflected in the journal of today’s meeting of the OSCE Permanent Council in accordance with paragraph IV.1(A)6 of the Rules of Procedure of the OSCE.

Thank you for your attention.