



**Organization for Security and Co-operation in Europe
Secretariat**

EEF.DEL/3/09
19 January 2009

ENGLISH only

Conference Services

**Seventeenth OSCE Economic and Environmental Forum - Part 1:
“Migration management and its linkages with economic, social and environmental
policies to the benefit of stability and security in the OSCE region”
Vienna, 19- 20 January 2009**

**Session 2
Interstate co-operation for temporary labour migration**

Please find attached the presentation by Mr. Kristof Tamas, Seconded National Expert,
Directorate-General Justice, Freedom and Security, European Commission.

Implementation of circular migration programmes

The 17th OSCE Economic and Environmental Forum

Part 1/ Vienna, 19-20 January 2009



European Commission

Directorate General Justice, Freedom and Security

Kristof Tamas, European Commission

Implementation of circular migration programmes
The 17th OSCE Economic and Environmental Forum,
Vienna, January 2009

- What is circular migration?
- Temporary migration in numbers
- Circular migration as an EU policy issue
- How to ensure and implement well managed circular migration?
- Conclusions

Implementation of circular migration programmes
 The 17th OSCE Economic and Environmental Forum
 Vienna, January 2009

➤ **What is circular migration?**

The temporary, recurrent movement of people between two or more countries for the purposes of work or study

Two-way mobility:

- migrants who move temporarily from a country of residence to a country of destination and then return/move on
- migrants and members of diasporas who temporarily move to their country of origin/ancestry

Mobility at all skill levels

European Commission Directorate General Justice, Freedom and Security 3

Implementation of circular migration programmes
 The 17th OSCE Economic and Environmental Forum
 Vienna, January 2009

➤ **Temporary migration in numbers**

- Temporary labour migration (2.5 million) 3 x larger than permanent labour migration (OECD, 2008)

- Growing (temporary) free movement within the EU and labour migration helped meet higher demand for labour, making a significant contribution to economic growth

European Commission Directorate General Justice, Freedom and Security 4

➤ **Temporary migration in numbers (OECD, 2008)**

20-50%

• 20%-50% of immigrants leave within five years of arriving in a host country, return home or go to another host country

First 3 years

• Most return within first three years; after five years the return rates are relatively low (except migrants at retirement age)

High and low skills levels

• Migrants at far ends of education range—less educated, highly educated—are more likely to return home

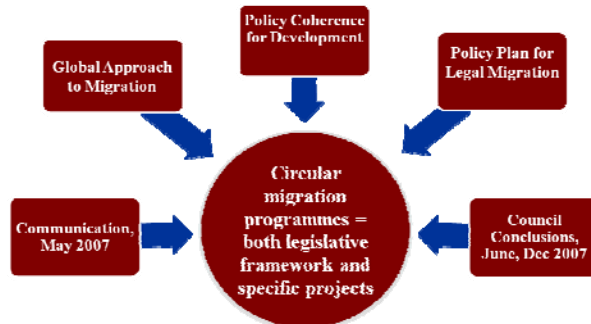
➤ **Who can gain from circular migration?**

Governments benefit from complementarities between national, regional and global labour markets and the inflow of resources (skills, capital, trade links)

Migrants benefit from increasing their income and skills opportunities while maintaining their national links

Employers benefit from recurrent, flexible workforce according to short term needs

➤ **Circular migration as an EU policy issue**



➤ **Council Conclusions Dec 2007**

Circular migration can be useful in promoting the development of countries of origin or mitigating the adverse effect of brain drain

When meeting identified labour needs of countries of origin and destination, it can be beneficial to all involved and contribute to co-development

- Incentive-based mobility
- Safeguards to prevent overstaying and ensure return

Implementation of circular migration programme
The 17th OSCE Economic and Environmental Forum,
Vienna, January 2009

➤ **Circular Migration: Recent/planned activities**

- Commission co-funded workshop on *Creating development benefits through circular migration*, in Mauritius, Sept 2008
- Follow-up to GFMD Brussels and reported at GFMD in Manila, Oct 2008
- Workshop on *Circular migration and labour matching* in Brussels, Spring 2009

European Commission Directorate General Justice, Freedom and security 9

Implementation of circular migration programme
The 17th OSCE Economic and Environmental Forum,
Vienna, January 2009

➤ **How to ensure well managed circular migration?**

1. Comprehensive policies and stakeholder cooperation
2. Improved data, research and evaluation
3. An enabling legislative framework
4. Pilot initiatives and projects
5. Capacity building in partner countries

European Commission Directorate General Justice, Freedom and security 10

Implementation of circular migration programme
 The 17th OSCE Economic and Environmental Forum
 Vienna, January 2009

➤ **1. Comprehensive policies and stakeholder cooperation**

European Commission
 Directorate General Justice, Freedom and security

11

Implementation of circular migration programme
 The 17th OSCE Economic and Environmental Forum
 Vienna, January 2009

➤ **2. Improved data, research and evaluation**

Studies on temporary and circular migration (e.g. at European University Institute in Florence)

Dialogue with international organisations on circular migration data collection

Encouraging MS and stakeholders to evaluate projects on circular migration

Addressing topical issues, e.g. links between circular migration and integration, effects of financial crisis/economic downturn

European Commission
 Directorate General Justice, Freedom and security

12

Implementation of circular migration programme
The 17th OSCE Economic and Environmental Forum, Vienna, January 2009

3. An enabling legislative framework

Incorporating provisions to facilitate circular migration in Community legislation

- draft Directive on the admission of highly skilled immigrants, Oct 2007;
- draft Directives on seasonal workers, remunerated trainees and intra-corporate transferees, March 2009

Member States have similar national legislation

- simplified admission entry procedures
- multi-annual or multi-entry permits
- longer periods of absence allowed without risking residence rights when returning to the country of origin

European Commission Directorate General Justice, Freedom and security 13

Implementation of circular migration programme
The 17th OSCE Economic and Environmental Forum, Vienna, January 2009

4. Pilot initiatives and projects (EC co-funding)

- Temporary and circular labour migration between Colombia and Spain (with IOM)
- Circular migration project in Cartaya, Andalusia on seasonal workers focusing on migration and development
- A circular migration and brain drain project targeting young, medium/high skilled ("La Sapienza", between Italy and Ukraine, Russia, Moldova)
- A project to test management of circular migration between Portugal and Ukraine (with World Bank, IOM)
- ANAPEC, national employment agency, Morocco
- Project enhancing the capacity of managing labour migration (ANAPEC style - Senegal, Mali, Niger, Benin)

European Commission Directorate General Justice, Freedom and security 14

Implementation of circular migration programme
The 17th OSCE Economic and Environmental Forum
Vienna, January 2009

➤ **5. Capacity building in partner countries**

```
graph TD; A[Pre-departure training] --> B[Recognition of foreign qualifications]; B --> C[Twinning between employment agencies]; C --> D[Portability of pensions]; D --> E[Pre-return job counselling]; E --> F[Assistance for socioeconomic reintegration]; F --> G[SMT schemes]; G --> A;
```

European Commission
Directorate General Justice, Freedom and security

5

Implementation of circular migration programme
The 17th OSCE Economic and Environmental Forum
Vienna, January 2009

➤ **Conclusions**

- **Further identifying good practices**
- **Ensuring that Community legislation on legal migration facilitates circular migration and brain circulation**
- **Pilot initiatives and projects**
- **Capacity building in partner countries**
- **Evaluation and monitoring**

European Commission
Directorate General Justice, Freedom and security

16



Implementation of circular migration programme
The 17th OSCE Economic and Environmental Forum,
Vienna, January-2009



Thank you!

Useful link:

**Web-site of the EU Commission, Area of
freedom, security and justice**

http://ec.europa.eu/justice_home/fsj/intro/fsj_intro_en.htm