The OSCE Mission in Kosovo (OSCE) works with Kosovo institutions to support the implementation of the policy and legal framework for the protection of property and housing rights of members of vulnerable communities. To assist in these efforts, the OSCE regularly monitors and reports on developments, and advises institutions on adherence to relevant legislation, international standards, and best practices. The Property Rights Monitor is a bi-annual publication that contains observations of OSCE field monitors in the following five regions: Gjilan/Gnjilane (GN); Mitrovicë/Mitrovica (MI); Pejë/Peć (PE); Prishtinë/Priština (PR) and Prizren (PZ). This publication aims to provide an overview of the situation in the field of property and housing rights of non-majority communities’ members, displaced persons (DPs) and majority community living in areas where they are in a numerical minority. It aims to assist responsible institutions in addressing issues of concern in terms of implementation of legislation and enforcement of decisions, and acts as a mechanism to track progress achieved as well as to close any identified gaps. The information presented below is collected by the OSCE field teams and covers only cases where the field teams had access to information in the period from July 2021 to December 2021.

**EDITION 5: JULY 2021 - DECEMBER 2021**

**Themes**

**Expropriation** represents a legally authorized act of authorities in removing the ownership rights from an owner of a public or private property for achieving certain public interest. It is subject to conditions provided by law, envisaging also compensation for the affected owners. This edition of the Monitor presents the number of expropriations affecting properties of vulnerable groups, with focus on non-majority communities and DPs.

**Illegal occupation** of immovable property is a criminal offence according to Article 320 of the Criminal Code. Properties of vulnerable groups, especially non-majority communities and DPs have frequently been subject to illegal occupation. This edition of the Monitor reflects the number of illegal property occupations occurred within the reporting period.

**Social housing** is an obligation of the authorities to address the housing needs of individuals and families that cannot afford an appropriate standard of living. This edition of the Monitor presents the number of cases of vulnerable groups, such as women, youth and non-majority communities that have benefited from social housing.

**Legalization** is a process led by authorities to legalize unpermitted constructions. This edition includes the number of applications and certificates of legalization issued for unpermitted constructions.

**Spatial planning** is the policy of authorities to regulate public space at all levels. Participation in the process of drafting spatial planning documents is crucial not only for assessing and voicing the needs of communities, but also to ensure protection of individual property rights. This edition reflects the number of spatial planning processes in which vulnerable groups’, non-majority communities, women, youth participation was noted.

**Municipal land allocation** for returns-related projects is a procedure/initiative of authorities exercised with the purpose of achieving certain public interest and/or policy. This edition presents the number of cases where municipalities that have allocated municipal land for returns-related projects and/or for members of non-majority communities within the reporting period.

**Immovable property tax** is a compulsory charge envisaged and applied by authorities for the ownership/right to use of the residential, agricultural, and commercial properties. However, there are cases when properties of non-majority communities’ members were/are illegally occupied and the owner continues to carry tax liabilities despite not physically in possession of such property. This edition shows the number of non-majority communities’ members exempted from payment of the immovable property tax due to their properties being illegally occupied.

**PROPERTY RIGHTS-RELATED CASES AFFECTING NON-MAJORITY COMMUNITIES KOSOVO-WIDE**

<table>
<thead>
<tr>
<th>Case Type</th>
<th>Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>Expropriation</td>
<td>0</td>
</tr>
<tr>
<td>Illegal Occupation</td>
<td>3</td>
</tr>
<tr>
<td>Social Housing</td>
<td>35</td>
</tr>
<tr>
<td>Legalization of Unpermitted Constructions</td>
<td>5189</td>
</tr>
<tr>
<td>Spatial Planning</td>
<td>5</td>
</tr>
<tr>
<td>Land Allocation for DPs Related Projects</td>
<td>0</td>
</tr>
<tr>
<td>Immovable Property Tax</td>
<td>0</td>
</tr>
</tbody>
</table>
DEVELOPMENTS

Expropriation
During the reporting period no case of property (land parcels) belonging to vulnerable groups, especially non-majority communities or DPs was subject to expropriation.

<table>
<thead>
<tr>
<th>REGION</th>
<th>ILLEGAL OCCUPATION CASES PER REGION</th>
</tr>
</thead>
<tbody>
<tr>
<td>PR</td>
<td>0</td>
</tr>
<tr>
<td>MI</td>
<td>2</td>
</tr>
<tr>
<td>GN</td>
<td>0</td>
</tr>
<tr>
<td>PE</td>
<td>1</td>
</tr>
<tr>
<td>PZ</td>
<td>0</td>
</tr>
</tbody>
</table>

Illegal occupation
Illegal occupation of properties of non-majority communities’ members and DPs, as well as majority community living in areas where they are in a numerical minority still continues to affect property rights of these vulnerable groups. In the reporting period, three illegal occupations of property took place, **two** in Mitrovica/Mitrovicë region (one belonging to Kosovo Serb and one belonging to Kosovo Albanian) and **one** in Pejë/Peć region (belonging to Kosovo Serb).

Social housing
During the reporting period, 35 social housing apartment units were handed over to vulnerable groups in Prizren region, including one apartment to a Kosovo Ashkali family.

<table>
<thead>
<tr>
<th>REGION</th>
<th>PROPERTIES ALLOCATED FOR SOCIAL HOUSING PURPOSES PER REGION</th>
</tr>
</thead>
<tbody>
<tr>
<td>PR</td>
<td>0</td>
</tr>
<tr>
<td>MI</td>
<td>0</td>
</tr>
<tr>
<td>GN</td>
<td>0</td>
</tr>
<tr>
<td>PE</td>
<td>0</td>
</tr>
<tr>
<td>PZ</td>
<td><strong>35</strong></td>
</tr>
</tbody>
</table>
Legalization

According to current legislation an object constructed on another party’s land parcel cannot be legalized until the ownership or the right to use the land parcel has been ascertained. The legislation aims to protect vulnerable groups such as non-majority communities and/or DPs, in cases of illegal occupation of their land.

During the reporting period, 5,189 applications for legalization of constructions without permit were filed Kosovo-wide, including 22 applications from non-majority communities (7 by Kosovo Serbs and 15 by Kosovo Roma, Kosovo Ashkali and Kosovo Egyptian communities’ members). The municipal authorities have issued 2,163 legalization decisions, of which 17 for properties belonging to non-majority communities. However, no case of unlawful construction over illegally occupied land parcels of non-majority communities and/or DPs was recorded.

Of note: The majority of the municipalities in Kosovo do not keep community disaggregated data for the applicants in the legalization process.

PARTICIPATION OF NON-MAJORITY COMMUNITIES IN SPATIAL PLANNING PROCESSES PER REGION

Spatial Planning

During the reporting period, members of non-majority communities, women and/or youth participated in five spatial planning processes – in Pejë/Peć Gjilan/Gnjilane and Mitrovičë/Mitrovica regions.
Land allocation

No cases of municipal land allocation for DPs return-related projects or non-majority communities’ members took place during the reporting period.

Immovable Property Tax

On 1 October 2018, the Law No. 06/L-005 on Immovable Property Tax, entered into force. According to Article 39 of this Law, persons whose property has been or is illegally occupied, are released from tax liabilities based on the final decision issued by a competent public authority in reviewing illegal occupation cases.

During the reporting period, no member of non-majority communities and/or DPs was exempted from payment of the immovable property tax.