



Chairmanship: Finland

1534th PLENARY MEETING OF THE COUNCIL

1. Date: Thursday, 18 September 2025 (in the Neuer Saal and via video teleconference)

Opened: 10.05 a.m.
Suspended: 1.05 p.m.
Resumed: 3.05 p.m.
Closed: 5.30 p.m.

2. Chairperson: Ambassador V. Häkkinen
Ms. M. Neuvonen

The Chairperson welcomed the new Permanent Representative of Liechtenstein to the OSCE, H.E. Ambassador S. Biedermann.

Russian Federation (Annex)

3. Subjects discussed – Statements – Decisions/documents adopted:

Agenda item 1: ADDRESS BY FEDERAL COUNCILLOR
IGNAZIO CASSIS, HEAD OF THE FEDERAL
DEPARTMENT OF FOREIGN AFFAIRS OF
SWITZERLAND

Chairperson, Federal Councillor and Head of the Federal Department of Foreign Affairs of Switzerland (PC.DEL/941/25 OSCE+), Secretary General, Ukraine (PC.DEL/979/25), Denmark-European Union (with Albania, Andorra, Bosnia and Herzegovina, Georgia, Iceland, Liechtenstein, Moldova, Monaco, Montenegro, North Macedonia, Norway, San Marino and Ukraine, in alignment) (PC.DEL/972/25 OSCE+), Russian Federation (PC.DEL/942/25), United Kingdom, Kazakhstan (PC.DEL/959/25 OSCE+), Malta (PC.DEL/971/25 OSCE+), Armenia (PC.DEL/970/25 OSCE+), Georgia (PC.DEL/980/25 OSCE+), United States of America (PC.DEL/943/25), Albania (PC.DEL/945/25 OSCE+), Liechtenstein (PC.DEL/944/25 OSCE+), Canada, Norway, Azerbaijan (PC.DEL/966/25 OSCE+), Uzbekistan, North Macedonia (PC.DEL/948/25 OSCE+), Türkiye (PC.DEL/974/25 OSCE+),

Turkmenistan, Holy See (PC.DEL/946/25 OSCE+), Belarus (PC.DEL/953/25 OSCE+), Bosnia and Herzegovina, Ireland (PC.DEL/947/25 OSCE+), Montenegro, Serbia, Moldova (PC.DEL/967/25 OSCE+), Tajikistan, Kyrgyzstan, Japan (Partner for Co-operation), Israel (Partner for Co-operation) (PC.DEL/955/25 OSCE+)

Agenda item 2: THE RUSSIAN FEDERATION'S ONGOING AGGRESSION
AGAINST UKRAINE

Chairperson, Ukraine (PC.DEL/978/25), United Kingdom, Denmark (also on behalf of Albania, Andorra, Austria, Belgium, Bosnia and Herzegovina, Bulgaria, Croatia, Cyprus, Czechia, Estonia, Finland, France, Germany, Greece, Iceland, Ireland, Italy, Latvia, Liechtenstein, Lithuania, Luxembourg, Malta, Moldova, Montenegro, the Netherlands, North Macedonia, Norway, Poland, Portugal, Romania, Slovakia, Slovenia, Spain, Sweden and Ukraine) (PC.DEL/954/25 OSCE+), Canada, Türkiye (PC.DEL/957/25/Rev.1 OSCE+), Russian Federation

Agenda item 3: ANNUAL PROGRESS REPORT ON THE 2004 OSCE
ACTION PLAN FOR THE PROMOTION OF GENDER
EQUALITY

Chairperson, Secretary General (SEC.GAL/99/25), Denmark-European Union (with Albania, Andorra, Bosnia and Herzegovina, Georgia, Iceland, Liechtenstein, Moldova, Monaco, Montenegro, North Macedonia, Norway, San Marino and Ukraine, in alignment) (PC.DEL/973/25), United Kingdom, Russian Federation (PC.DEL/949/25), Albania (PC.DEL/962/25 OSCE+), Canada, Norway, Germany (PC.DEL/964/25 OSCE+), Türkiye (PC.DEL/975/25 OSCE+), Kazakhstan (PC.DEL/960/25 OSCE+), Ireland (PC.DEL/950/25), Armenia (PC.DEL/969/25 OSCE+), Italy (PC.DEL/968/25 OSCE+), North Macedonia (PC.DEL/977/25 OSCE+), Azerbaijan, France, Afghanistan (Partner for Co-operation)

Agenda item 4: REVIEW OF CURRENT ISSUES

- (a) *Increasing military involvement of certain NATO and EU member States in yet more confrontation in and around Ukraine:* Russian Federation (PC.DEL/951/25), Georgia, Norway
- (b) *Seventeen years since the act of full-scale military aggression against Georgia by the Russian Federation:* Chairperson, Georgia (PC.DEL/981/25 OSCE+), Denmark-European Union, Norway (also on behalf of Bulgaria, Canada, Czechia, Denmark, Estonia, Finland, Iceland, Ireland, Latvia, Lithuania, Poland, Romania, Slovakia, Sweden, Ukraine, the United Kingdom and the United States of America) (PC.DEL/963/25), Ukraine, Türkiye (PC.DEL/958/25 OSCE+), Russian Federation (PC.DEL/961/25)

Agenda item 5: REPORT ON THE ACTIVITIES OF THE
CHAIRPERSON-IN-OFFICE

- (a) *Visit of the OSCE Chairperson-in-Office, H.E. Ms. E. Valtonen, to Serbia and Kosovo on 15 and 16 September 2025:* Chairperson
- (b) *Visit of the Special Representative of the Chairperson-in-Office on Civil Society, Ms. A. Juvonen, to Georgia from 7 to 11 September 2025:* Chairperson
- (c) *Chairmanship forum on “Building a Resilient Future in a Changing Climate”, held in Prague on 11 and 12 September 2025:* Chairperson
- (d) *Update on progress concerning the 2025 Unified Budget by the Chairperson of the Advisory Committee on Management and Finance:* Chairperson of the Advisory Committee on Management and Finance, Russian Federation (PC.DEL/952/25), Denmark
- (e) *Announcement of the distribution of a written report on the activities of the Chairperson-in-Office (CIO.GAL/112/25 OSCE+):* Chairperson

Agenda item 6: REPORT OF THE SECRETARY GENERAL

Current financial situation in the OSCE: Secretary General (SEC.GAL/98/25 OSCE+)

Agenda item 7: ANY OTHER BUSINESS

- (a) *Adjustment to the OSCE field operation in North Macedonia:* North Macedonia (PC.DEL/965/25 OSCE+)
- (b) *Response to a statement delivered by Lithuania (also on behalf of Albania, Austria, Belgium, Bosnia and Herzegovina, Canada, Croatia, Cyprus, Czechia, Denmark, Estonia, Finland, France, Germany, Greece, Iceland, Ireland, Italy, Latvia, Liechtenstein, Luxembourg, Malta, Moldova, Montenegro, the Netherlands, North Macedonia, Norway, Poland, Portugal, Romania, Slovenia, Spain, Sweden, Switzerland, Ukraine and the United Kingdom) on “The human rights situation in Georgia” under Review of Current Issues at the 1533rd meeting of the Permanent Council, held on 11 September 2025:* Georgia (PC.DEL/982/25 OSCE+)
- (c) *Response to a statement delivered by the Russian Federation on “Further acts of discrimination against the Russian and Russian-speaking population in the Republic of Estonia” (PC.DEL/886/25) under Review of Current Issues at the 1533rd meeting of the Permanent Council, held on 11 September 2025:* Estonia, Russian Federation

4. Next meeting:

Thursday, 25 September 2025, at 10 a.m., in the Neuer Saal and via video
teleconference



**Organization for Security and Co-operation in Europe
Permanent Council**

PC.JOUR/1534
18 September 2025
Annex

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1534th Plenary Meeting
PC Journal No. 1534, Point 2

**STATEMENT BY
THE DELEGATION OF THE RUSSIAN FEDERATION**

Mr. Chairperson,

It remains deeply disappointing that the Finnish Chairmanship is openly violating the rules of our Organization and wilfully continuing the fruitless discussions of the Ukraine topic at an OSCE decision-making body. The inclusion of a separate confrontational item on “Russian aggression against Ukraine” in the Permanent Council’s agenda is quite unacceptable.

Such actions are directly incompatible with standing agenda items as established by the Rules of Procedure of the OSCE (chapter IV.1(C)) and must stop. The agenda circulated by the Chairmanship for today’s meeting has an overtly aggressive thrust as regards the Ukraine issue, is incompatible with the principles of the OSCE and does not give all participating States the opportunity to take part on an equal and non-discriminatory basis in a discussion of the developments in and around Ukraine.

The convening of Permanent Council meetings must be fully in line with the Rules of Procedure of the OSCE by involving consultations with all the participating States (paragraphs IV.1(C)1 and IV.1(C)3) and may not run counter to the provisions of the mandate of the Chairmanship-in-Office, which unambiguously obligates the Chairmanship to take the whole spectrum of opinions into account in its actions (Porto Ministerial Council Decision No. 8 of 2002).

This is clearly an abuse of authority by the Chairmanship, which is duty-bound to act for all 57 participating States and not for a group of countries that are aggressively imposing their views on everyone else.

We request that this formal reservation be reflected in the journal of today’s meeting of the OSCE Permanent Council in accordance with paragraph IV.1(A)6 of the Rules of Procedure of the OSCE.

Thank you for your attention.